S-4898.2			

SUBSTITUTE SENATE BILL 6331

State of Washington 59th Legislature 2006 Regular Session

By Senate Committee on Human Services & Corrections (originally sponsored by Senators Carrell and Stevens)

READ FIRST TIME 02/03/06.

- 1 AN ACT Relating to child welfare; amending RCW 26.44.020,
- 2 26.44.030, 26.44.031, 74.13.280, and 74.15.130; adding a new section to
- 3 chapter 74.13 RCW; creating a new section; and providing a contingent
- 4 effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 26.44.020 and 2005 c 512 s 5 are each amended to read 7 as follows:
- 8 The definitions in this section apply throughout this chapter 9 unless the context clearly requires otherwise.
- 10 (1) "Court" means the superior court of the state of Washington, 11 juvenile department.
- 12 (2) "Law enforcement agency" means the police department, the 13 prosecuting attorney, the state patrol, the director of public safety, 14 or the office of the sheriff.
- 15 (3) "Practitioner of the healing arts" or "practitioner" means a 16 person licensed by this state to practice podiatric medicine and 17 surgery, optometry, chiropractic, nursing, dentistry, osteopathic 18 medicine and surgery, or medicine and surgery or to provide other 19 health services. The term "practitioner" includes a duly accredited

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- 1 Christian Science practitioner: PROVIDED, HOWEVER, That a person who 2 is being furnished Christian Science treatment by a duly accredited 3 Christian Science practitioner will not be considered, for that reason 4 alone, a neglected person for the purposes of this chapter.
 - (4) "Institution" means a private or public hospital or any other facility providing medical diagnosis, treatment or care.

- (5) "Department" means the state department of social and health services.
- (6) "Child" or "children" means any person under the age of eighteen years of age.
 - (7) "Professional school personnel" include, but are not limited to, teachers, counselors, administrators, child care facility personnel, and school nurses.
 - (8) "Social service counselor" means anyone engaged in a professional capacity during the regular course of employment in encouraging or promoting the health, welfare, support or education of children, or providing social services to adults or families, including mental health, drug and alcohol treatment, and domestic violence programs, whether in an individual capacity, or as an employee or agent of any public or private organization or institution.
 - (9) "Psychologist" means any person licensed to practice psychology under chapter 18.83 RCW, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
 - (10) "Pharmacist" means any registered pharmacist under chapter 18.64 RCW, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
 - (11) "Clergy" means any regularly licensed or ordained minister, priest, or rabbi of any church or religious denomination, whether acting in an individual capacity or as an employee or agent of any public or private organization or institution.
- (12) "Abuse or neglect" means sexual abuse, sexual exploitation, or injury of a child by any person under circumstances which cause harm to the child's health, welfare, or safety, excluding conduct permitted under RCW 9A.16.100; or the negligent treatment or maltreatment of a child by a person responsible for or providing care to the child. An abused child is a child who has been subjected to child abuse or neglect as defined in this section.

1 (13) "Child protective services section" means the child protective services section of the department.

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- (14) "Sexual exploitation" includes: (a) Allowing, permitting, or encouraging a child to engage in prostitution by any person; or (b) allowing, permitting, encouraging, or engaging in the obscene or pornographic photographing, filming, or depicting of a child by any person.
- (15) "Negligent treatment or maltreatment" means an act or a failure to act, or the cumulative effects of a pattern of conduct, behavior, or inaction, that evidences a serious disregard of consequences of such magnitude as to constitute a clear and present danger to a child's health, welfare, or safety. When considering whether a clear and present danger exists, evidence of a parent's substance abuse as a contributing factor to negligent treatment or maltreatment shall be given great weight. The fact that siblings share a bedroom is not, in and of itself, negligent treatment or maltreatment. Poverty, homelessness, or exposure to domestic violence as defined in RCW 26.50.010 that is perpetrated against someone other than the child ((do [does])) does not constitute negligent treatment or maltreatment in and of ((themselves [itself])) itself.
- (16) "Child protective services" means those services provided by the department designed to protect children from child abuse and neglect and safeguard such children from future abuse and neglect, and conduct investigations of child abuse and neglect Investigations may be conducted regardless of the location of the alleged abuse or neglect. Child protective services includes referral to services to ameliorate conditions that endanger the welfare of children, the coordination of necessary programs and services relevant to the prevention, intervention, and treatment of child abuse and neglect, and services to children to ensure that each child has a permanent home. In determining whether protective services should be provided, the department shall not decline to provide such services solely because of the child's unwillingness or developmental inability to describe the nature and severity of the abuse or neglect.
- (17) "Malice" or "maliciously" means an evil intent, wish, or design to vex, annoy, or injure another person. Such malice may be inferred from an act done in willful disregard of the rights of

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- another, or an act wrongfully done without just cause or excuse, or an act or omission of duty betraying a willful disregard of social duty.
- 3 (18) "Sexually aggressive youth" means a child who is defined in 4 RCW 74.13.075(1)(b) as being a sexually aggressive youth.

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- (19) "Screened-out report" means a report of alleged child abuse or neglect that the department has determined does not rise to the level of a credible report of abuse or neglect and is not referred for investigation.
- 9 (20) "Unfounded" means ((available information indicates)) a
 10 finding at the completion of an investigation by the department or a
 11 judicial finding that, more likely than not, child abuse or neglect did
 12 not occur. ((No unfounded allegation of child abuse or neglect may be
 13 disclosed to a child placing agency, private adoption agency, or any
 14 other provider licensed under chapter 74.15 RCW.))
- 15 (21) "Inconclusive" means a finding at the completion of an 16 investigation by the department that there is insufficient evidence to 17 conclude that the alleged child abuse or neglect occurred.
- 18 <u>(22) "Founded" means a finding at the completion of an</u> 19 <u>investigation by the department or a judicial finding that, more likely</u> 20 <u>than not, the alleged child abuse or neglect occurred.</u>
- 21 **Sec. 2.** RCW 26.44.030 and 2005 c 417 s 1 are each amended to read 22 as follows:
 - (1)(a) When any practitioner, county coroner or medical examiner, law enforcement officer, professional school personnel, registered or licensed nurse, social service counselor, psychologist, pharmacist, licensed or certified child care providers or their employees, employee of the department, juvenile probation officer, placement and liaison specialist, responsible living skills program staff, HOPE center staff, or state family and children's ombudsman or any volunteer in the ombudsman's office has reasonable cause to believe that a child has suffered abuse or neglect, he or she shall report such incident, or cause a report to be made, to the proper law enforcement agency or to the department as provided in RCW 26.44.040.
 - (b) When any person, in his or her official supervisory capacity with a nonprofit or for-profit organization, has reasonable cause to believe that a child has suffered abuse or neglect caused by a person over whom he or she regularly exercises supervisory authority, he or

she shall report such incident, or cause a report to be made, to the proper law enforcement agency, provided that the person alleged to have caused the abuse or neglect is employed by, contracted by, volunteers with the organization and coaches, trains, educates, or counsels a child or children or regularly has unsupervised access to a child or children as part of the employment, contract, or voluntary service. No one shall be required to report under this section when he or she obtains the information solely as a result of a privileged communication as provided in RCW 5.60.060.

Nothing in this subsection (1)(b) shall limit a person's duty to report under (a) of this subsection.

For the purposes of this subsection, the following definitions apply:

- (i) "Official supervisory capacity" means a position, status, or role created, recognized, or designated by any nonprofit or for-profit organization, either for financial gain or without financial gain, whose scope includes, but is not limited to, overseeing, directing, or managing another person who is employed by, contracted by, or volunteers with the nonprofit or for-profit organization.
- (ii) "Regularly exercises supervisory authority" means to act in his or her official supervisory capacity on an ongoing or continuing basis with regards to a particular person.
- (c) The reporting requirement also applies to department of corrections personnel who, in the course of their employment, observe offenders or the children with whom the offenders are in contact. If, as a result of observations or information received in the course of his or her employment, any department of corrections personnel has reasonable cause to believe that a child has suffered abuse or neglect, he or she shall report the incident, or cause a report to be made, to the proper law enforcement agency or to the department as provided in RCW 26.44.040.
- (d) The reporting requirement shall also apply to any adult who has reasonable cause to believe that a child who resides with them, has suffered severe abuse, and is able or capable of making a report. For the purposes of this subsection, "severe abuse" means any of the following: Any single act of abuse that causes physical trauma of sufficient severity that, if left untreated, could cause death; any single act of sexual abuse that causes significant bleeding, deep

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bruising, or significant external or internal swelling; or more than one act of physical abuse, each of which causes bleeding, deep bruising, significant external or internal swelling, bone fracture, or unconsciousness.

- (e) The report must be made at the first opportunity, but in no case longer than forty-eight hours after there is reasonable cause to believe that the child has suffered abuse or neglect. The report must include the identity of the accused if known.
- (2) The reporting requirement of subsection (1) of this section does not apply to the discovery of abuse or neglect that occurred during childhood if it is discovered after the child has become an adult. However, if there is reasonable cause to believe other children are or may be at risk of abuse or neglect by the accused, the reporting requirement of subsection (1) of this section does apply.
- (3) Any other person who has reasonable cause to believe that a child has suffered abuse or neglect may report such incident to the proper law enforcement agency or to the department of social and health services as provided in RCW 26.44.040.
- (4) The department, upon receiving a report of an incident of alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted upon him or her other than by accidental means or who has been subjected to alleged sexual abuse, shall report such incident to the proper law enforcement agency. In emergency cases, where the child's welfare is endangered, the department shall notify the proper law enforcement agency within twenty-four hours after a report is received by the department. In all other cases, the department shall notify the law enforcement agency within seventy-two hours after a report is received by the department. If the department makes an oral report, a written report must also be made to the proper law enforcement agency within five days thereafter.
- (5) Any law enforcement agency receiving a report of an incident of alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted upon him or her other than by accidental means, or who has been subjected to alleged sexual abuse, shall report such incident in writing as provided in RCW 26.44.040 to the proper county prosecutor or city attorney for appropriate action whenever the law enforcement agency's investigation

reveals that a crime may have been committed. The law enforcement agency shall also notify the department of all reports received and the law enforcement agency's disposition of them. In emergency cases, where the child's welfare is endangered, the law enforcement agency shall notify the department within twenty-four hours. In all other cases, the law enforcement agency shall notify the department within seventy-two hours after a report is received by the law enforcement agency.

- (6) Any county prosecutor or city attorney receiving a report under subsection (5) of this section shall notify the victim, any persons the victim requests, and the local office of the department, of the decision to charge or decline to charge a crime, within five days of making the decision.
- (7) The department may conduct ongoing case planning and consultation with those persons or agencies required to report under this section, with consultants designated by the department, and with designated representatives of Washington Indian tribes if the client information exchanged is pertinent to cases currently receiving child protective services. Upon request, the department shall conduct such planning and consultation with those persons required to report under this section if the department determines it is in the best interests of the child. Information considered privileged by statute and not directly related to reports required by this section must not be divulged without a valid written waiver of the privilege.
- (8) Any case referred to the department by a physician licensed under chapter 18.57 or 18.71 RCW on the basis of an expert medical opinion that child abuse, neglect, or sexual assault has occurred and that the child's safety will be seriously endangered if returned home, the department shall file a dependency petition unless a second licensed physician of the parents' choice believes that such expert medical opinion is incorrect. If the parents fail to designate a second physician, the department may make the selection. If a physician finds that a child has suffered abuse or neglect but that such abuse or neglect does not constitute imminent danger to the child's health or safety, and the department agrees with the physician's assessment, the child may be left in the parents' home while the department proceeds with reasonable efforts to remedy parenting deficiencies.

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(9) Persons or agencies exchanging information under subsection (7) of this section shall not further disseminate or release the information except as authorized by state or federal statute. Violation of this subsection is a misdemeanor.

- (10) Upon receiving <u>a</u> report((s)) of alleged abuse or neglect, <u>the</u> <u>department shall:</u>
- (a) Make reasonable efforts to learn the name, address, and telephone number of each person making a report of abuse or neglect under this section. The department shall provide assurances of appropriate confidentiality of the identification of persons reporting under this section. If the department is unable to learn the information required under this subsection, the department shall only investigate cases in which:
- 14 <u>(i) The department believes there is a serious threat of</u> 15 <u>substantial harm to the child;</u>
- 16 <u>(ii) The report indicates conduct involving a criminal offense that</u>
 17 <u>has, or is about to occur, in which the child is the victim; or</u>
 - (iii) The department has a prior founded report of abuse or neglect that is within three years of receipt of the referral;
 - (b) Unless the report is screened-out or being investigated by a law enforcement agency, conduct an investigation within time frames established by the department in rule; and
 - (c) Make a finding that the report of child abuse or neglect is unfounded, founded, or inconclusive at the completion of the investigation.
 - (11) In conducting an investigation of alleged abuse or neglect, the department or law enforcement agency:
 - (a) May interview children. The interviews may be conducted on school premises, at day-care facilities, at the child's home, or at other suitable locations outside of the presence of parents. Parental notification of the interview must occur at the earliest possible point in the investigation that will not jeopardize the safety or protection of the child or the course of the investigation. Prior to commencing the interview the department or law enforcement agency shall determine whether the child wishes a third party to be present for the interview and, if so, shall make reasonable efforts to accommodate the child's wishes. Unless the child objects, the department or law enforcement

agency shall make reasonable efforts to include a third party in any interview so long as the presence of the third party will not jeopardize the course of the investigation((-

- (11) Upon receiving a report of alleged child abuse and neglect, the department or investigating law enforcement agency)); and
- (b) Shall have access to all relevant records of the child in the possession of mandated reporters and their employees.
- (12) The department shall maintain investigation records and conduct timely and periodic reviews of all $\underline{founded}$ cases (($\underline{constituting}$)) \underline{of} abuse and neglect. The department shall maintain a log of screened-out nonabusive cases.
- (13) The department shall use a risk assessment process when investigating alleged child abuse and neglect referrals. The department shall present the risk factors at all hearings in which the placement of a dependent child is an issue. Substance abuse must be a risk factor. The department shall, within funds appropriated for this purpose, offer enhanced community-based services to persons who are determined not to require further state intervention.
- (14) Upon receipt of a report of alleged abuse or neglect the law enforcement agency may arrange to interview the person making the report and any collateral sources to determine if any malice is involved in the reporting.
- (((15) The department shall make reasonable efforts to learn the name, address, and telephone number of each person making a report of abuse or neglect under this section. The department shall provide assurances of appropriate confidentiality of the identification of persons reporting under this section. If the department is unable to learn the information required under this subsection, the department shall only investigate cases in which: (a) The department believes there is a serious threat of substantial harm to the child; (b) the report indicates conduct involving a criminal offense that has, or is about to occur, in which the child is the victim; or (c) the department has, after investigation, a report of abuse or neglect that has been founded with regard to a member of the household within three years of receipt of the referral.))
- **Sec. 3.** RCW 26.44.031 and 1997 c 282 s 1 are each amended to read 37 as follows:

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(1) To protect the privacy in reporting and the maintenance of reports of nonaccidental injury, neglect, death, sexual abuse, and cruelty to children by their parents, and to safeguard against arbitrary, malicious, or erroneous information or actions, the department shall not <u>disclose or</u> maintain information related to ((unfounded referrals in files or)) reports of child abuse or neglect ((for longer than six years)) except as provided in this section.

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- ((At the end of six years from receipt of the unfounded report, the information shall be purged unless an additional report has been received in the intervening period.))
 - (2) The department shall destroy all of its records concerning:
- 12 <u>(a) A screened-out report, within thirty days from the receipt of</u>
 13 the report;
- 14 <u>(b) An unfounded report, within one year of completion of the</u> 15 investigation; and
 - (c) An inconclusive report, within six years of completion of the investigation, unless a prior or subsequent founded report has been received before the records are destroyed.
 - (3) The department may keep records concerning founded reports of child abuse or neglect as the department determines by rule.
 - (4) An unfounded or screened-out report may not be disclosed to a child-placing agency, private adoption agency, or any other provider licensed under chapter 74.15 RCW.
 - (5) A person who is the subject of an unfounded report that was made prior to the effective date of this section may request that the department destroy all of the records concerning the unfounded report if one year or more has elapsed since the completion of the investigation.
 - (6)(a) If the department fails to comply with this section, an individual who is the subject of a report may institute proceedings for injunctive or other appropriate relief for enforcement of the requirement to purge information. These proceedings may be instituted in the superior court for the county in which the person resides or, if the person is not then a resident of this state, in the superior court for Thurston county.
- 36 (b) If the department fails to comply with subsection (4) of this 37 section and an individual who is the subject of the report is harmed by 38 the disclosure of information, in addition to the relief provided in

1 (a) of this subsection, the court may award a penalty of up to one
2 thousand dollars and reasonable attorneys' fees and court costs to the
3 petitioner.

- (c) A proceeding under this subsection does not preclude other methods of enforcement provided for by law.
- (7) The department shall establish, by rule, a process and standards for an individual who is the subject of an inconclusive report of child abuse or neglect to request destruction of department records earlier than the time frames set out in this section.
- 10 <u>(8) Nothing in this section shall prevent the department from</u> 11 <u>retaining general, nonidentifying information which is required for</u> 12 <u>state and federal reporting and management purposes.</u>
- **Sec. 4.** RCW 74.13.280 and 2001 c 318 s 3 are each amended to read 14 as follows:
 - (1) Except as provided in RCW 70.24.105, whenever a child is placed in out-of-home care by the department or a child-placing agency, the department or agency shall share information about the child and the child's family with the care provider and shall consult with the care provider regarding the child's case plan. If the child is dependent pursuant to a proceeding under chapter 13.34 RCW, the department or agency shall keep the care provider informed regarding the dates and location of dependency review and permanency planning hearings pertaining to the child.
 - (2) <u>Information about the child and the child's family shall include information about behavioral and emotional problems of the child and whether the child is a sexually aggressive youth as provided in RCW 74.13.075.</u>
 - (3) Any person who receives information about a child or a child's family pursuant to this section shall keep the information confidential and shall not further disclose or disseminate the information except as authorized by law.
- $((\frac{3}{3}))$ (4) Nothing in this section shall be construed to limit the authority of the department or child-placing agencies to disclose client information or to maintain client confidentiality as provided by law.

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NEW SECTION. **Sec. 5.** A new section is added to chapter 74.13 RCW to read as follows:

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- (1) A care provider may not be found to have abused or neglected a child under chapter 26.44 RCW or be denied a license pursuant to chapter 74.15 RCW and RCW 74.13.031 for any allegations of failure to supervise wherein:
- (a) The allegations arise from the child's conduct that is substantially similar to prior behavior of the child and:
- 9 (i) The child is a sexually aggressive youth as defined in RCW 10 74.13.075 and this fact was not disclosed to the care provider as 11 required by RCW 74.13.280; or
- (ii) The child has behavioral or emotional problems that were known to the department and the problems were not disclosed to the care provider as required by RCW 74.13.280; or
- 15 (b) The child was not within the reasonable control of the care 16 provider at the time of the incident that is the subject of the 17 allegation.
- 18 (2) Allegations of child abuse or neglect that meet the provisions 19 of this section shall be designated as "unfounded" as defined in RCW 20 26.44.020.
- 21 **Sec. 6.** RCW 74.15.130 and 2005 c 473 s 6 are each amended to read 22 as follows:
- 23 (1) An agency may be denied a license, or any license issued 24 pursuant to chapter 74.15 RCW and RCW 74.13.031 may be suspended, revoked, modified, or not renewed by the secretary upon proof (a) that 25 26 the agency has failed or refused to comply with the provisions of 27 chapter 74.15 RCW and RCW 74.13.031 or the requirements promulgated pursuant to the provisions of chapter 74.15 RCW and RCW 74.13.031; or 28 (b) that the conditions required for the issuance of a license under 29 30 chapter 74.15 RCW and RCW 74.13.031 have ceased to exist with respect 31 to such licenses. RCW 43.20A.205 governs notice of a license denial, revocation, suspension, or modification and provides the right to an 32 33 adjudicative proceeding.
- 34 (2) In any adjudicative proceeding regarding the denial, 35 modification, suspension, or revocation of a foster family home 36 license, the department's decision shall be upheld if there is 37 reasonable cause to believe that:

(a) The applicant or licensee lacks the character, suitability, or competence to care for children placed in out-of-home care, however, no unfounded or screened-out report of child abuse or neglect may be used to deny employment or a license;

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- (b) The applicant or licensee has failed or refused to comply with any provision of chapter 74.15 RCW, RCW 74.13.031, or the requirements adopted pursuant to such provisions; or
- (c) The conditions required for issuance of a license under chapter $74.15\ \text{RCW}$ and RCW 74.13.031 have ceased to exist with respect to such licenses.
- (3) In any adjudicative proceeding regarding the denial, modification, suspension, or revocation of any license under this chapter, other than a foster family home license, the department's decision shall be upheld if it is supported by a preponderance of the evidence.
- (4) The department may assess civil monetary penalties upon proof that an agency has failed or refused to comply with the rules adopted under the provisions of this chapter and RCW 74.13.031 or that an agency subject to licensing under this chapter and RCW 74.13.031 is operating without a license except that civil monetary penalties shall not be levied against a licensed foster home. Monetary penalties levied against unlicensed agencies that submit an application for licensure within thirty days of notification and subsequently become licensed will be forgiven. These penalties may be assessed in addition to or in lieu of other disciplinary actions. Civil monetary penalties, if imposed, may be assessed and collected, with interest, for each day an agency is or was out of compliance. Civil monetary penalties shall not exceed seventy-five dollars per violation for a family day-care home and two hundred fifty dollars per violation for group homes, child day-care centers, and child-placing agencies. Each day upon which the same or substantially similar action occurs is a separate violation subject to the assessment of a separate penalty. The department shall provide a notification period before a monetary penalty is effective and may forgive the penalty levied if the agency comes into compliance during this period. The department may suspend, revoke, or not renew a license for failure to pay a civil monetary penalty it has assessed pursuant to this chapter within ten days after such assessment becomes final. Chapter 43.20A RCW governs notice of a civil monetary penalty

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and provides the right of an adjudicative proceeding. The preponderance of evidence standard shall apply in adjudicative proceedings related to assessment of civil monetary penalties.

- (5)(a) In addition to or in lieu of an enforcement action being taken, the department may place a child day-care center or family day-care provider on nonreferral status if the center or provider has failed or refused to comply with this chapter or rules adopted under this chapter or an enforcement action has been taken. The nonreferral status may continue until the department determines that: (i) No enforcement action is appropriate; or (ii) a corrective action plan has been successfully concluded.
- (b) Whenever a child day-care center or family day-care provider is placed on nonreferral status, the department shall provide written notification to the child day-care center or family day-care provider.
- (6) The department shall notify appropriate public and private child care resource and referral agencies of the department's decision to: (a) Take an enforcement action against a child day-care center or family day-care provider; or (b) place or remove a child day-care center or family day-care provider on nonreferral status.
- NEW SECTION. Sec. 7. The code reviser shall alphabetize the definitions in RCW 26.44.020 and correct any references.
- NEW SECTION. Sec. 8. Sections 1 through 3, 6, and 7 of this act take effect January 1, 2007, unless the department of social and health services presents a report to the appropriate committees of the legislature before that date, including recommendations and proposed legislation, addressing the retention, expungement, and disclosure of reports of child abuse and neglect made to the department, in which case sections 1 through 3, 6, and 7 are void.

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